1 2 3 4 5 6 7 8 9	FILED NANCY J. MARVEL Regional Counsel LETITIA D. MOORE Assistant Regional Counsel U.S. Environmental Protection Agency Region IX 75 Hawthorne Street San Francisco, CA 94105 (415)972-3928 UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION IX
10 11	IN THE MATTER OF: Docket No. RCRA-09-2011- OOL
12 13	CHEMICAL WASTE MANAGEMENT, INC.,) CHEMICAL WASTE MANAGEMENT, INC.,) FINAL ORDER) PURSUANT TO 40 C.F.R.
14	Respondent. SECTIONS 22.13 and 22.18
15 16	CONSENT AGREEMENT
17	Complainant, the United States Environmental Protection Agency, Region IX
18	("Complainant" or "EPA"), and Respondent Chemical Waste Management, Inc. ("Respondent"),
19	the parties herein, having agreed that settlement of this matter is in the public interest and that
20	entry of this Consent Agreement and Final Order, pursuant to 40 Code of Federal Regulations
21	("C.F.R.") Sections 22.13 and 22.18, ("CA/FO"), without further litigation is the most
22	appropriate means of resolving this matter; NOW, THEREFORE, Complainant and Respondent hereby agree as follows:
23	A. PRELIMINARY STATEMENT
24	 This is a civil administrative enforcement action instituted pursuant to Section 3008(a)(1)
25	of the Resource Conservation and Recovery Act ("RCRA"), as amended, 42 U.S.C.
26	§ 6928(a)(1), and the Consolidated Rules of Practice Governing the Administrative
27	,
28	CA/FO Kettleman Hills Landfill Facility

1		Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits
2		("Consolidated Rules"), 40 C.F.R. Part 22. Complainant is the United States
3		Environmental Protection Agency, Region IX. Respondent is Chemical Waste
4		Management, Inc. ("CWM"), a corporation organized under the laws of the State of
5		Delaware.
6	2.	Respondent owns and operates a commercial hazardous waste treatment, storage, and
7		disposal facility in western Kings County, California, approximately 3.5 miles southwest
8		of Kettleman City (the "Facility").
9	3.	The Facility is subject to a Hazardous Waste Permit, Permit Number 02-SAC-03 (the
10		"Permit"), issued by the California Department of Toxic Substances Control ("DTSC").
11	4.	Respondent is the "permittee" under the Permit for the Facility (Permit Number 02-SAC-
12		03).
13	5.	The Permit authorizes Respondent to accept, store, treat and dispose of various solid,
14		semi-solid, and liquid hazardous wastes.
15	6.	At the time of the violations alleged, Respondent generated multi-source leachate (F039)
16		at the Facility.
17	7.	At the time of the violations alleged, the Facility was a large quantity generator ("LQG")
18		of bazardous waste.
19	8.	This CA/FO, pursuant to 40 C.F.R. §§ 22.13(b) and 22.18(b), simultaneously commences
20		and concludes this proceeding, wherein EPA alleges that Respondent managed hazardous
21		waste in violation of the RCRA Hazardous Waste Management requirements, 42 U.S.C.
22		6921 - 6939e, the implementing regulations, and state regulations adopted pursuant to
23	l.	the federally authorized California hazardous waste management program.
24	9.	EPA is enforcing California hazardous waste management program requirements as
25		approved and authorized by the United States.
26	10.	On August 1, 1992, the State of California received authorization to administer the
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28	CA/FO	Kettleman Hills Landfill Facility 2

1		hazardous waste management program in lieu of the federal program pursuant to Section
2		3006 of RCRA, 42 U.S.C. § 6926, and 40 C.F.R. Part 271. This authorization was
3		updated on September 26, 2001 (see 66 Fed. Reg. 49118, September 26, 2001). The
4		authorized program is established pursuant to the Hazardous Waste Control Law, Chapter
5		6.5 of Division 20 of the California Health and Safety Code ("H&SC"), and the
6		regulations promulgated thereunder at Title 22, Division 4.5 of the California Code of
7		Regulations ("C.C.R."), 22 C.C.R. §§ 66001 et seq.
8	11.	The State of California has been authorized for all the regulations referenced in this
9		CA/FO.1 Citations in this CA/FO are to California hazardous waste management
10		program requirements, followed by the corresponding federal citations provided in
11		brackets.
12	В.	GENERAL ALLEGATIONS
13	12.	Respondent is, and at all times referred to herein was, a "person" as defined in 22 C.C.R.
14		§ 66260.10 [see also 40 C.F.R. § 260.10].
15	13.	Respondent was the "owner" or "operator" of a facility as defined in 22 C.C.R.
16		§ 66260.10 [see also 40 C.F.R. § 260.10] at the time of the violations alleged.
17	14.	Respondent was the "owner" or "operator" of a "disposal facility" as defined in 22 C.C.R.
18		§ 66260.10 [see also 40 C.F.R. § 260.10] at the time of the violations alleged.
19	15.	Respondent was the "owner" or "operator" of a "landfill" as defined in 22 C.C.R.
20		§ 66260.10 [see also 40 C.F.R. § 260.10] at the time of the violations alleged.
21	16.	Respondent was a "generator" of "hazardous waste" as defined in 22 C.C.R. § 66260.10
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23		¹ All citations to the "C.C.R." refer to Division 4.5 of Title 22 of the current California
24	Code	of Regulations. EPA is enforcing the California hazardous waste management program

Code of Regulations. EPA is enforcing the California hazardous waste management program requirements as approved and authorized by the United States on August 1, 1992 (see 57 FR 32726, July 23, 1992) and the Final Authorization of Revisions to the Hazardous Waste

Management Program as approved and authorized by the United States on September 26, 2001 (see 66 FR 49118, September 26, 2001). Citations to the federal regulations are included for informational purposes.

1		[see also 40 C.F.R. § 260.10] at the time of the violations alleged.
2	17.	Respondent was engaged in the "storage" of "hazardous waste" as defined in 22 C.C.R.
3		§ 66260.10 [see also 40 C.F.R. § 260.10] at the time of the violations alleged.
4	18.	Respondent was engaged in the "treatment" of "hazardous waste" as defined in 22 C.C.R.
5		§ 66260.10 [see also 40 C.F.R. § 260.10] at the time of the violations alleged.
6	19.	Respondent was engaged in the "land disposal" of "hazardous waste" as defined in 22
7		C.C.R. § 66260.10 at the time of the violations alleged.
8	20.	Respondent was engaged in the "disposal" of "hazardous waste" as defined in 22 C.C.R.
9	ł	§ 66260.10 [see also 40 C.F.R. § 260.10] at the time of the violations alleged.
10	21.	Respondent generated and accumulated materials that are "wastes" as defined in 22
11	J	C.C.R. §§ 66260.10 and 66261.2 [see also 40 C.F.R. §§ 260.10 and 261.2 for definition
12	1	of "solid waste"].
13	22.	Respondent generated and accumulated "hazardous waste" as defined in California
14	1	H&SC § 25117 and 22 C.C.R. §§ 66260.10 and 66261.3 [see also RCRA Section
15	J	1004(5), 42 U.S.C. 6903(5), and 40 C.F.R. §§ 260.10 and 261.3].
16	23.	Respondent generated "leachate" as defined in 22 C.C.R. § 66260.10 [see also 40 C.F.R.
17		§ 260.10] at the time of the violations alleged.
18	24.	Respondent operates a laboratory at the Facility.
19	25.	On February 8-12, 2010, March 1-2, 2010, and April 15, 2010, EPA conducted RCRA
20		Compliance Evaluation Inspections at the Facility.
21	26.	Based upon the findings EPA made during the inspections and additional information
22		obtained subsequent to the inspections, EPA alleges that Respondent violated RCRA
23		Hazardous Waste Management requirements, 42 U.S.C. §§ 6921 - 6939e, and its
24		implementing regulations, and the federally authorized California hazardous waste
25		management program, 22 C.C.R. Division 4.5, and its implementing regulations, at the
26		Facility.
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28	CA/FO Keuleman Hills Landfill Facility 4	

1	27	EDA allerer (het Dese en dant (1) Gilled te male a homedeue mette determination is
1 2	27.	EPA alleges that Respondent (1) failed to make a hazardous waste determination in violation of 22 C C B. ξ (6268 7(a)(1) [and also also 40 C E B. ξ 268 7(a)(1)] (2) land
		violation of 22 C.C.R. § 66268.7(a)(1) [see also 40 C.F.R. § 268.7(a)(1)]; (2) land
3		disposed of wastes that did not meet treatment standards in violation of 22 C.C.R.
4		§ 66268.40(a) and (e) [see also 40 C.F.R. § 268.40(a) and (e)]; (3) failed to comply with
5		conditions of its hazardous waste permit in violation of 22 C.C.R. § 66270.30 [see also
6		40 C.F.R. § 270.30]; (4) failed to properly close containers of hazardous waste in
7		violation of 22 C.C.R. § 66264.173(a) [see also 40 C.F.R. § 264.173(a)], and (5) failed
8		to maintain and operate the facility to minimize the release of hazardous waste or
9		hazardous waste constituents in violation of 22 C.C.R. § 66264.31 [40 C.F.R. § 264.31].
10	28.	Under Section 3006 of RCRA, 42 U.S.C. § 6926, violations of the State of California's
11		authorized RCRA Hazardous Waste Management Program are federally enforceable.
12		Respondent is therefore subject to the powers vested in the EPA Administrator by Section
13		3008 of RCRA, 42 U.S.C. § 6928.
14	29.	Section 3008 of RCRA, 42 U.S.C. § 6928, authorizes the EPA Administrator to issue
15		orders assessing a civil penalty for any past or current violation, or requiring compliance
16		immediately or within a specified time for violation of any requirement of Subtitle C of
17		RCRA, Sections 3001 - 3023 of RCRA, 42 U.S.C. §§ 6921 - 6939e.
18	30.	Section 3008(a)(2) of RCRA, 42 U.S.C. § 6928(a)(2), provides that when a violation of
19		Subtitle C of RCRA occurs in a state which has been authorized under Section 3006 of
20		RCRA, 42 U.S.C. § 6926, the Administrator must notify an authorized state prior to
21		issuing an order under Section 3008 of RCRA in that state. EPA notified the State of
22		California as required by Section 3008(a)(2) of RCRA, 42 U.S.C. § 6928(a)(2).
23	31.	The Administrator has delegated the authority under Section 3008 of RCRA to the EPA
24		Regional Administrator for Region IX, who has redelegated this authority to the Director
25		of the Waste Management Division.
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28	CA/FO	Kettleman Hills Landfill Facility 5

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2	C.	ALLEGED VIOLATIONS	
3		<u>COUNT I</u>	
4		(Failure to Make Hazardous Waste Determination for Land Disposal)	
5	32.	Paragraphs 1 through 31 above are incorporated herein by this reference as if they were	
6		set forth here in their entirety.	
7	33.	22 C.C.R. § 66268.7(a) [see also 40 C.F.R. § 268.7(a)] requires that a generator of	
8		hazardous waste determine if the waste meets applicable treatment standards before land	
9		disposal. This determination can be done by either testing or using knowledge of the	
10		waste.	
11	34.	Respondent generates multisource leachate, Waste Code F039, at the Facility.	
12	35.	Respondent is engaged in the land disposal, as defined at 22 C.C.R. § 66260.10, of F039	
13		waste at the Facility.	
14	36.	Sample results for F039 waste collected from the risers on December 5, 6, 15 and 27,	
15		2006; December 17, 2007; July 13, 2007; December 26, 2007; October 8, 2008; and	
16		November 10, 2009 at the Facility showed exceedances of treatment standards for land	
17		disposal.	
18	37.	Respondent failed to consider sample results for F039 waste collected on December 5, 6,	
19		15 and 27, 2006; December 17, 2007; July 13, 2007; December 26, 2007; October 8,	
20		2008; and November 10, 2009 to determine if F039 waste at the Facility met applicable	
21		treatment standards for land disposal.	
22	38.	Respondent failed to determine if F039 waste at the Facility met applicable treatment	
23		standards for land disposal, in violation of 22 C.C.R. § 66268.7(a) [see also 40 C.F.R.	
24		§ 268.7(a)].	
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28	CA/FO Kettleman Hills Landfill Facility 6		

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 <u>COUNT II</u> (Impermissible Land Disposal of Prohibited Waste) 39. Paragraphs 1 through 38 above are incorporated herein by this reference as set forth here in their entirety. 22 C.C.R. § 66268.40(a) [see also 40 C.F.R. § 268.40(a)] mandates that a waste in the table "Treatment Standards for Hazardous Wastes" may be la 	ı prohibited
 2 (Impermissible Land Disposal of Prohibited Waste) 3 39. Paragraphs 1 through 38 above are incorporated herein by this reference as set forth here in their entirety. 40. 22 C.C.R. § 66268.40(a) [see also 40 C.F.R. § 268.40(a)] mandates that a 	ı prohibited
 2 (Impermissible Land Disposal of Prohibited Waste) 3 39. Paragraphs 1 through 38 above are incorporated herein by this reference as set forth here in their entirety. 40. 22 C.C.R. § 66268.40(a) [see also 40 C.F.R. § 268.40(a)] mandates that a 	ı prohibited
 3 39. Paragraphs 1 through 38 above are incorporated herein by this reference as set forth here in their entirety. 40. 22 C.C.R. § 66268.40(a) [see also 40 C.F.R. § 268.40(a)] mandates that a 	ı prohibited
 4 set forth here in their entirety. 5 40. 22 C.C.R. § 66268.40(a) [see also 40 C.F.R. § 268.40(a)] mandates that a 	ı prohibited
5 40. 22 C.C.R. § 66268.40(a) [see also 40 C.F.R. § 268.40(a)] mandates that a	*
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7 only if it meets the requirements found in the table.	
8 41. 22 C.C.R. § 66268.40(e) [see also 40 C.F.R. § 268.40(e)] mandates that u	inderlying
9 hazardous constituents in characteristic wastes (D001 - D043) that are sub	pject to
10 treatment standards shall meet Universal Treatment Standards, found in se	ection 66268.48
[40 C.F.R. § 268.48], Table Universal Treatment Standards, prior to land	disposal.
12 42. Respondent land disposed D004, D006, D007, D008, and D010 waste that	t did not meet
13 treatment standards.	
14 43. Respondent land disposed F006, F037, D001, D006, and D010 waste prior	r to proper
15 treatment and subsequently excavated such waste for treatment.	
16 44. Respondent land disposed prohibited wastes that did not meet treatment st	andards in
17 violation of 22 C.C.R. §§ 66268.40(a) and (e) [see also 40 C.F.R. §§ 268.	.40(a) and (e)].
18 COUNT III	
19 (Failure to Comply with Hazardous Waste Permit)	
20 45. Paragraphs 1 through 44 above are incorporated herein by this reference as	s if they were
21 set forth here in their entirety.	
22 46. 22 C.C.R. § 66270.30(a) [see also 40 C.F.R. § 270.30(a)] requires that Re	spondent
23 comply with all conditions of the permit.	
24 47. The Permit incorporates by reference the requirements of the Waste Analy	vsis Plan
25 ("WAP") for the Facility.	
26 48. The WAP requires that Respondent follow the requirements of EPA Meth	od 6010B,
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28 CA/FO Kettleman Hills Landfill Facility 7	

1		Inductively Coupled Plasma Atomic Emission Spectrometry.
2	49.	Section 7.4 of EPA Method 6010B requires that the laboratory discontinue a sample
3	49.	analysis if the initial calibration verification ("ICV") or continuing calibration verification
4		("CCV") cannot be verified as required.
5	50.	Section 8.6.1.1 of EPA Method 6010B requires that the laboratory terminate the sample
6	50.	analysis, correct the problem, and recalibrate the instrument, if the results of the ICV and
7		CCV do not agree within 10% of the expected value.
8	51.	Section 8.6.1.3 of Method 6010B requires that the laboratory repeat a sample analysis two
8 9	51.	more times and average the results if the results of the calibration blank do not agree
10	52.	within three times the instrumental detection limits (" IDL ").
11	52,	Section 8.6.1.3 of Method 6010B requires that the laboratory terminate the analysis,
12		correct the problem, recalibrate, and reanalyze the previous ten (10) samples, if the
13		average of the calibration blank results is not within three standard deviations of the
14		background mean.
15	53.	Section 8.6.1.3 of EPA Method 6010B mandates that if the blank is less than 1/10 the
16		concentration of the action level of interest, and no sample is within ten percent of the
17		action limit, analyses need not be rerun and recalibration need not be performed before
18		continuation of the run.
19	54.	During 2006 through 2010, in the laboratory at the Facility, Respondent had numerous
20		instances of calibration failures during analyses to be conducted in accordance with EPA
21		Method 6010B.
22	55.	During 2006 through 2008, in the laboratory at the Facility, Respondent produced
23		analytical results that did not meet accuracy requirements.
24	56.	During 2006 through 2010, Respondent did not discontinue sample analyses when the
25		calibration samples could not be verified as required, or when results failed to meet
26		accuracy requirements.
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28	CA/FO	Kettleman Hills Landfill Facility 8

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1	57. Respondent failed to follow the requirements of EPA Method 6010B, as required by the			
2	Permit, in violation of 22 C.C.R. § 66270.30(a) [see also 40 C.F.R. § 270.30(a)].			
3	<u>COUNT IV</u>			
4	(Failure to Close Containers of Hazardous Waste)			
5	58. Paragraphs 1 through 57 above are incorporated herein by this reference as if they were			
6	set forth here in their entirety.			
7	59. 22 C.C.R. §66264.173(a) [see also 40 C.F.R. §264.173(a)] requires that owners and			
8	operators manage containers holding hazardous waste so that such containers are always			
9	closed during storage, except when it is necessary to add or remove waste.			
10	60. On February 8, 2010, EPA inspectors observed three containers of universal waste lamps			
11	i.e., fluorescent light tubes, that were open at a time when waste was neither being added			
12	nor removed from the containers.			
13	61. Respondent's failure to close the containers of hazardous waste violated 22 C.C.R.			
14	§ 66264.173 (a) [see also 40 C.F.R. § 264.173(a)].			
15	<u>COUNT V</u>			
16	(Failure to Maintain and Operate Facility to Minimize Releases)			
17	62. Paragraphs 1 through 61 above are incorporated herein by this reference as if they were			
18	set forth here in their entirety.			
19	63. Respondent stored or disposed of waste lamps, i.e., fluorescent light tubes, which are			
20	"hazardous waste" as defined in California H&SC § 25117 and 22 C.C.R. §§ 66260.10			
21	and 66261.3 [see also RCRA Section 1004(5), 42 U.S.C. 6903(5), and 40 C.F.R.			
22	§§ 260.10 and 261.3].			
23	64. 22 C.C.R. § 66264.31 [see also 40 C.F.R. § 264.31] requires that hazardous waste			
24	facilities must be maintained and operated to minimize the possibility of a fire, explosior			
25	or any unplanned sudden or non-sudden release of hazardous waste or hazardous waste			
26	constituents to air, soil, or surface water which could threaten human health or the			
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	CA/FO Kettleman Hills Landfill Facility 9			

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environment.

- 2 65. On February 8, 2010, EPA inspectors observed a broken lamp, i.e., fluorescent light tube,
 and a small amount of glass on the floor of the Facility.
- 4 66. Respondent failed to operate the Facility to minimize the possibility of unplanned
 5 releases of hazardous waste or hazardous waste constituents, in violation of 22 C.C.R.
 6 § 66264.31 [see also 40 C.F.R. § 264.31].
- 7 D. <u>CIVIL PENALTY</u>
- 8 67. Section 3008(g) of RCRA, 42 U.S.C. § 6928(g), as amended by the Debt Collection
 9 Improvement Act of 1996, 40 C.F.R. Part 19, authorizes a civil penalty of up to THIRTY10 SEVEN THOUSAND AND FIVE HUNDRED DOLLARS (\$37,500) per day for each
 11 violation of Subtitle C of RCRA, 42 U.S.C. § 6921 et seq.
- 68. 12 Based upon the facts alleged herein and upon those factors which EPA must consider 13 pursuant to Section 3008(a)(3) of RCRA, 42 U.S.C. § 6928(a)(3), and the RCRA Civil 14 Penalty Policy, including the seriousness of the violations, any good faith efforts by Respondent to comply with applicable requirements, and any economic benefit accruing 15 to Respondent, as well as such other matters as justice may require, EPA proposes that 16 17 Respondent be assessed FOUR HUNDRED THOUSAND DOLLARS (\$400,000) as the 18 civil penalty for the violations alleged herein. The proposed penalty is consistent with the 19 "RCRA Civil Penalty Policy," dated June 2003, as adjusted by the Debt Collection 20 Improvement Act.
- 21 E. ADMISSIONS AND WAIVERS

For the purposes of this proceeding, Respondent admits to the jurisdictional allegations
set forth in Sections A and B of this CA/FO. Respondent consents to and agrees not to
contest EPA's jurisdiction and authority to enter into and issue this CA/FO and to enforce
its terms. Further, Respondent will not contest EPA's jurisdiction and authority to compel
compliance with this CA/FO in any enforcement proceedings, either administrative or

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judicial, or to impose sanctions for violations of this CA/FO.

2 70. Respondent neither admits nor denies any allegations of fact or law set forth in Section C 3 of this CA/FO. Respondent hereby waives any rights Respondent may have to contest the 4 allegations set forth in this CA/FO, waives any rights Respondent may have to a hearing 5 on any issue relating to the factual allegations or legal conclusions set forth in this 6 CA/FO, including without limitation a hearing pursuant to Section 3008(b) of RCRA, 42 7 U.S.C. § 6928(b), and hereby consents to the issuance of this CA/FO without 8 adjudication. In addition, Respondent hereby waives any rights Respondent may have to 9 appeal the Final Order attached to this Consent Agreement and made part of this CA/FO.

10 F. PARTIES BOUND

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11 71. This CA/FO shall apply to and be binding upon Respondent and its agents, successors 12 and assigns and upon all persons acting under or for Respondent, until such time as all 13 tasks required under Section G have been completed, the civil penalty required under 14 Section D has been paid in accordance with Section H, and any delays in performance 15 and/or stipulated penalties have been resolved. At such time as those matters are concluded, this CA/FO shall terminate and constitute full settlement of the violations 16 17 alleged herein. For purposes of this CA/FO, the tasks identified in paragraph 74(i) and (j) 18 are deemed completed if the provisions of paragraph 74(i) and (j) are incorporated into a 19 final, federally enforceable, Hazardous Waste Permit for the Facility.

20 72. No change in ownership or corporate, partnership or legal status relating to the Facility
 21 will in any way alter Respondent's obligations and responsibilities under this CA/FO.

The undersigned representative of Respondent hereby certifies that he is fully authorized
by Respondent to enter into this CA/FO, to execute and to legally bind Respondent.

Respondent shall complete the following tasks in the prescribed time frames:

24 G. <u>COMPLIANCE TASKS</u>

a.

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CA/FO Kettleman Hills Landfill Facility

Within one hundred and twenty (120) days of the effective date of this CA/FO, at

1		the Facility, Respondent shall install a laboratory information management system
2		("LIMS"), a software-based laboratory and information management system, to
3		support quality control maintenance at the Facility laboratory;
4	b.	After the effective date of this CA/FO, but prior to conducting any metals analysis
5		for treatment recipe development at the Facility, Respondent shall purchase and
6		install the following equipment at the Facility laboratory - one ICP-OES
7		instrument, two tumblers, and one cold-vapor atomic absorption instrument
8		configured for the analysis of mercury; and Respondent shall purchase and install
9		one additional ICP-OES instrument prior to using the Facility laboratory to
10		conduct post-treatment metals analysis for compliance purposes;
11	с.	Upon the effective date of this CA/FO, and for at least twenty-four (24) months
12		after the effective date of this CA/FO, Respondent shall refrain from using the
13		Facility laboratory to conduct post-treatment metals analysis for compliance
14		purposes, and continue to use an independent laboratory to provide post-treatment
15		metals analysis for the Facility (Respondent may not resume performing such
16		analyses at the Facility laboratory without written approval from EPA);
17	d.	After twenty-four (24) months following the effective date of this CA/FO,
18		Respondent may request written approval from EPA to resume performing post-
19		treatment metals analysis for compliance purposes at the Facility laboratory; for
20		approval to resume performing such analyses at the Facility laboratory,
21		Respondent must (i) successfully complete a laboratory audit of the Facility
22		laboratory by an independent, third-party laboratory, such as TestAmerica
23		Laboratories, Inc., (ii) submit a final report on the laboratory audit from such
24		independent, third-party laboratory to EPA, documenting that Respondent has
25		successfully completed the laboratory audit; and (iii) provide documentation
26		showing that the Facility laboratory satisfies all the criteria specified in
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1		Attachment A to this CA/FO. EPA shall promptly approve or disapprove a
2		written request by Respondent to resume performing post-treatment metals
3		analysis for compliance purposes. EPA shall approve such request if
4		Respondent's request satisfactorily demonstrates that it has successfully completed
5		the laboratory audit and demonstrates that it satisfies all the criteria specified in
6		Attachment A to this CA/FO. If EPA disapproves such request, EPA shall provide
7		a written statement identifying the reason(s) for any disapproval, specifying which
8		requirement or criteria has not been satisfied. Following any such disapproval,
9		Respondent may resubmit a request for approval, with appropriate
10		corrections/clarifications demonstrating that any requirement or criteria identified
11		by EPA has been satisfied.;
12	e.	Upon the effective date of this CA/FO, Respondent shall annually, for calendar
13		years 2011, 2012, 2013, 2014, and 2015, sample and profile leachate from each of
14		the bazardous waste landfill phases and each surface impoundment to determine
15		whether the leachate has to be treated before it can be land disposed, and retain
16		the analytical results and corresponding report at the Facility for ten (10) years
17		(nothing in this CA/FO relieves Respondent of the obligation to determine if
18		waste has to be treated before it can be land disposed);
19	f.	Within sixty (60) days of the effective date of this CA/FO, Respondent shall cover
20		each leachate collection tank associated with each hazardous waste landfill phase
21		and surface impoundment at the Facility to prevent the intrusion of rain during
22		storm events;
23	g.	Within sixty (60) days of the effective date of this CA/FO, for each leachate
24		collection tank associated with each hazardous waste landfill phase and surface
25		impoundment at the Facility, Respondent shall modify stormwater best
26		management practices at the Facility to prevent the diversion of stormwater into
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28	CA/FO Kellleman	Hills Landfill Facility 13

the leachate collection tanks;

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- h. Within fifteen (15) days of the effective date of this CA/FO, Respondent shall modify the cyanide treatment procedures at the Facility to include evaluation of cyanide destruction after the chlorination process, prior to stabilization and disposal;
- i. Within sixty (60) days of the effective date of this CA/FO, and every calendar
 year thereafter, Respondent shall, take samples from six (6) separate locations
 within the liquid in the P-16 surface impoundment at the Facility, including at
 least one from the center and one of the skimming (if any), analyse each sample
 for the full suite of F039 hazardous constituents, and retain the analytical results
 until ten (10) years after closure of the P-16 surface impoundment;
- j. Within sixty (60) days of the effective date of this CA/FO, and every three years
 thereafter, Respondent shall, take samples from six (6) separate locations within
 the sludge in the P-16 surface impoundment at the Facility, including one from the
 center, analyse each sample for the full suite of F039 hazardous constituents, and
 retain the analytical results until ten (10) years after closure of the P-16 surface
 impoundment; and
- Within thirty (30) days of completion of each task required by paragraph 74(a), 18 k. 19 (b), (f), (g) and (h) of this CA/FO, Respondent shall certify to EPA in writing that 20 Respondent has completed the task as required by this CA/FO, and submit 21 substantiating documentation documenting that the task is complete, including, 22 for example, photographs, invoices, reports, or records; and the signatory for 23 Respondent shall certify under penalty of law that this certification of compliance 24 is based upon true, accurate and complete information, which the signatory can verify personally or regarding which the signatory has inquired of the person or 25 26 persons directly responsible for gathering the information.

28 CA/FO Kettleman Hills Landfill Facility

1 H.

PAYMENT OF CIVIL PENALTY

2	75.	Respondent hereby consents to the assessment of a civil penalty in the amount of FOUR
3		HUNDRED THOUSAND DOLLARS (\$400,000) in settlement of the civil penalty
4		claims of the United States for the violations of the RCRA Hazardous Waste
5		Management requirements, 42 U.S.C. §§ 6921 - 6939e, and the federally authorized
6		California hazardous waste management program, including 22 C.C.R. § 66268.7(a)(1)
7		[see also 40 C.F.R. § 268.7(a)(1)]; 22 C.C.R. § 66268.40(a) and (e) [see also 40 C.F.R.
8		§ 268.40(a) and (e)]; 22 C.C.R. § 66270.30 [see also 40 C.F.R. § 270.30]; 22 C.C.R.
9		§ 66264.173(a) [see also 40 C.F.R. § 264.173(a)]; and 22 C.C.R. § 66264.31 [40 C.F.R.
10		§ 264.31], as alleged in Section C above.
11	76.	Respondent shall submit payment of the civil penalty of FOUR HUNDRED
12		THOUSAND DOLLARS (\$400,000) within thirty (30) calendar days of the Effective
13		Date of this CA/FO. The Effective Date of this CA/FO is the date that the Final Order
14		contained in this CA/FO, having been approved and issued by the Regional Judicial
15		Officer is filed. Payment shall be made by wire transfer to the account of the U.S.
16		Treasury at the Federal Reserve Bank of New York.
17		Federal Reserve Bank of New York ABA: 021030004
18		Account Number: 68010727 SWIFT address: FRNYUS33
19		33 Liberty Street New York NY 10045
20		Field Tag 4200 of the Fedwire message should read: "D 68010727 Environmental Protection Agency"
21		See also, http://www.epa.gov/ocfo/finservices/payment_instructions.htm
22	77.	At the time payment is so made, a copy of the transmittal form shall be sent to:
23	11.	Regional Hearing Clerk (RC-1)
24		U.S. Environmental Protection Agency - Region IX 75 Hawthome Street
25	and	San Francisco, CA 94105
26	and	
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28	CA/FO	Kettleman Hills Landfill Facility 15

1	Kandice Bellamy (WST-3)
	Waste Management Division
2	U.S. Environmental Protection Agency - Region IX
	75 Hawthome Street
3	San Francisco, CA 94105
3	

4 78. In accordance with the Debt Collection Act of 1982 and U.S. Treasury directive (TFRM 5 6-8000), the payment must be received within thirty (30) calendar days of the Effective 6 Date of this CA/FO to avoid additional charges. If payment is not received within thirty 7 (30) calendar days, interest will accrue from the Effective Date of this CA/FO at the 8 current rate published by the United States Treasury as described at 40 C.F.R. § 13.11(a). 9 A late penalty charge will be imposed after thirty (30) calendar days with an additional 10 charge for each subsequent 30-day period, in accordance with 40 C.F.R. § 13.11(b). A 11 6% per annum penalty will further apply on any principal amount not paid within ninety (90) calendar days of the due date, as described at 40 C.F.R. § 13.11(c). Respondent 12 13 further will be liable for stipulated penalties as set forth below for any payment not 14 received by its due date.

79. The penalties specified in this CA/FO shall represent civil penalties assessed by EPA and 15 shall not be deducted by Respondent or any other person or entity for federal, state or 16 17 local taxation purposes.

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I.

DELAY IN PERFORMANCE AND STIPULATED PENALTIES

19 80. In addition to the interest and per annum penalties described above, in the event that Respondent fails to pay the full amount of the penalty within the time specified in 20 Section H, Respondent agrees to pay Complainant a stipulated penalty in the amount of 21 up to TWENTY-FIVE THOUSAND DOLLARS (\$25,000.00) for each day the default 22 23 continues.

In addition to the interest and per annum penalties described above, in the event 24 81. Respondent fails to comply with any of the compliance tasks identified in paragraph 74, 25 Respondent shall, for each such failure, be liable for a stipulated penalty in the amount of 26

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1		up to ONE THOUSAND, FIVE HUNDRED DOLLARS (\$1,500) for each day from the
2		first to fifteenth day, THREE THOUSAND DOLLARS (\$3,000) for each day from the
3		sixteenth to thirtieth day, and FIVE THOUSAND DOLLARS (\$ 5,000) for each day
4		thereafter that the failure continues.
5	82.	All penalties shall begin to accrue on the date that performance is due or a violation
6		occurs, and shall continue to accrue through the final day of correction of the
7		noncompliance. Nothing herein shall prevent the simultaneous accrual of separate
8		penalties for separate violations.
9	83.	All penalties owed to EPA under this Section shall be due within thirty (30) days of
10		receipt of a notification of noncompliance. Such notification shall describe the
11		noncompliance and shall indicate the amount of penalties due. Interest at the current rate
12		published by the United States Treasury, as described at 40 C.F.R. § 13.11, shall begin to
13		accrue on the unpaid balance at the end of the thirty-day period.
14	84.	All penalties under this Section shall be made payable by certified or cashier's check to
15		"Treasurer of the United States" and shall be remitted to:
16		US Environmental Protection Agency Fines and Penalties
17		Cincinnati Finance Center PO Box 979077
18		St. Louis, MO 63197-9000
19	85.	All payments shall indicate the name of the Facility, any EPA identification number of
20		the Facility, Respondent's name and address, and the EPA docket number of this action.
21		At the time payment is made, Respondents shall send a copy of the payment transmittal
22		to:
23		Kandice Bellamy (WST-3) Waste Management Division
24	4 U.S. Environme	U.S. Environmental Protection Agency - Region IX 75 Hawthome Street
25		San Francisco, CA 94105
26	86.	The payment of stipulated penalties shall not alter in any way Respondent's obligation to
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28	CA/FO I	Kettleman Hills Landfill Facility 17

1		complete the performance required hereunder.
2	87.	The stipulated penalties set forth in this Section do not preclude EPA from pursuing any
3		other remedics or sanctions which may be available to EPA by reason of Respondent's
4		failure to comply with any of the requirements of this CA/FO.
5	88.	Notwithstanding any other provision of this Section, EPA may, in its unreviewable
6		discretion, waive any portion of stipulated penalties that have accrued pursuant to this
7		CA/FO.
8	89.	The payment of stipulated penalties specified in this CA/FO shall represent civil penalties
9		assessed by EPA and shall not be deducted by Respondent or any other person or entity
10		for federal, state or local taxation purposes.
11	J.	NOTIFICATION
12	90.	All notices and submissions to EPA shall include a certification under penalty of law that
13		the information submitted is true, accurate and complete, which the signatory can verify
14		personally or regarding which the signatory has inquired of the person or persons directly
15		responsible for gathering the information. All notices and submissions shall be sent by
16		email and fax, and shall be effective upon receipt, unless otherwise provided herein. All
17		notices and submissions sent to EPA shall be directed to:
18		Rich Vaille, Associate Waste Director
19		Waste Management Division, WST-1 U.S. Environmental Protection Agency, Region IX
20		75 Hawthorne St. San Francisco, CA 94105 Phone: 415-972-3378
21		Fax: 415-947-3530 Email: vaille.rich@epa.gov
22		and Kandice Bellamy
23		Waste Management Division, WST-3 U.S. Environmental Protection Agency, Region IX
24		75 Hawthorne St. San Francisco, CA 94105
25		Phone: 415-972-3304 Fax: 415-947-3530
26		Email: bellamy.kandice@epa.gov
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1	91.	All notices and submissions to Respondent shall be directed to:
2		General Counsel – Western Group
3		Waste Management 7025 N. Scottsdale Rd., Suite 200
4		Scottsdale, AZ 85253 Main Phone: 408-624-8400
5		Fax: 480-951-5280 Email: rlongo@wm.com
6		and
7		District Manager Chemical Waste Management, Inc.
8		P.O. Box 471 35251 Old Skyline Road
9		Kettleman City, CA 93239 Main Phone: 559-386-6195
10		Fax: 559-386-6288 Email: bhenry3@wm.com
11		Eman. bien ys@win.com
12	К.	RESERVATION OF RIGHTS
13	92.	EPA expressly reserves all rights and defenses that it may have.
14	93.	EPA hereby reserves all of its statutory and regulatory powers, authorities, rights and
15		remedies, both legal and equitable, including the right to require that Respondent perform
16		tasks in addition to those required by this CA/FO. EPA further reserves all of its statutory
17		and regulatory powers, authorities, rights and remedies, both legal and equitable, which
18		may pertain to Respondent's failure to comply with any of the requirements of this
19		CA/FO, including without limitation, the assessment of penalties under Section 3008(c)
20		of RCRA, 42 U.S.C. § 6928(c). This CA/FO shall not be construed as a covenant not to
21		sue, release, waiver or limitation of any rights, remedies, powers or authorities, civil or
22		criminal, which EPA has under RCRA, the Comprehensive Environmental Response,
23	l	Compensation and Liability Act of 1980, as amended ("CERCLA"), or any other
24		statutory, regulatory or common law enforcement authority of the United States.
25	94.	Compliance by Respondent with the terms of this CA/FO shall not relieve Respondent of
26		its obligations to comply with any applicable local, state, or federal laws and regulations.
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1 95. The entry of this CA/FO and Respondent's consent to comply shall not limit or otherwise 2 preclude EPA from taking additional enforcement actions should EPA determine that 3 such actions are warranted except as they relate to a Respondent's liability for federal 4 civil penalties for the specific alleged violation and facts as set forth in Section C of this 5 CA/FO. 6 96. This CA/FO is not intended to be nor shall it be construed as a permit. This CA/FO does 7 not relieve Respondent of any obligation to obtain and comply with any local, state, or 8 federal permits. Compliance by Respondent with the terms of this CA/FO shall not 9 relieve Respondent of any obligations to comply with RCRA or any other applicable 10 local, state, or federal laws and regulations. 97. Notwithstanding compliance with the terms of this CA/FO, Respondent is not released 11 12 from liability, if any, for the costs of any response actions taken by EPA. 13 L. OTHER CLAIMS Nothing in this CA/FO shall constitute or be construed as a release from any other claim, 14 98. 15 cause of action or demand in law or equity by or against any person, firm, partnership, entity or corporation for any liability it may have arising out of or relating in any way to 16 17 the generation, storage, treatment, handling, transportation, release, or disposal of any 18 hazardous constituents, hazardous substances, hazardous wastes, pollutants, or 19 contaminants found at, taken to, or taken from the Facility. 20 Μ. MISCELLANEOUS 99. This CA/FO may be amended or modified only by written agreement executed by all 21 22 parties, i.e., EPA and Respondent. 100. The headings in this CA/FO are for convenience of reference only and shall not affect 23

24 interpretation of this CA/FO.

25 101. Each party shall bear its own attorneys' fees, costs, and disbursements incurred in this
26 proceeding.

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CA/FO Kettleman Hills Landfill Facility

102. In accordance with 40 C.F.R. §§ 22.18(b)(3) and 22.31(b), this CA/FO shall be effective on the date that the Final Order contained in this CA/FO, having been approved and issued by the Regional Judicial Officer, is filed. IT IS SO AGREED, For Respondent CHEMICAL WASTE MANAGEMENT, INC. Robert E. Longo D Assistant Secretary Chemical Waste Management, Inc. For Complainant U.S. ENVIRONMENTAL PROTECTION AGENCY, REGION IX 19/2011 Date Jeff Scott Director Waste Management Division United States Environmental Protection Agency, Region IX CA/FO Kettleman Hills Landfill Facility

1	EINAL ODDED
2	FINAL ORDER
4	IT IS HEREBY ORDERED that this Consent Agreement and Final Order (U.S. EPA Docket
5	No. RCRA-09-2011- $Olle$) be entered and that Respondent pay a civil penalty in the
6	amount of FOUR HUNDRED THOUSAND DOLLARS (\$400,000) by wire transfer to the
7	account of the U.S. Treasury at the Federal Reserve Bank of New York, within thirty (30) days
8	after the Effective Date of this Consent Agreement and Final Order, and perform all tasks
9	required by this Consent Agreement and Final Order. A copy of the wire transfer form shall be
10	sent to the EPA Region IX addresses specified in Section H of this Consent Agreement and Final
11	Order within such 30-day period.
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13	This Final Order shall be effective upon filing by the Regional Hearing Clerk.,
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16 17	Date Steven Jawgiel
18	Regional Judicial Officer/ United States Environmental Protection Agency,
19	Region IX
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	CA/FO Kettleman Hills Landfill Facility

1		ATTACHMENT A
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3 4	1.	Twelve consecutive months of quality control charts, prepared from certified analytical results, for calibration blanks for each compliance metal demonstrating the 95% confidence limit results within the range of zero plus or minus ten percent the corresponding universal treatment standard ("UTS") concentration;
5		
6 7	2.	Twelve consecutive months of quality control charts, prepared from certified analytical results, for ICV results for each compliance metal demonstrating the 95% confidence limit results within the range of certified value plus or minus ten percent;
8	3.	Verification that a Lower Level ICV prepared at or below the corresponding universal treatment standard concentration is analyzed for each compliance metal;
9	4.	Verification that a quality control sample(s), referred to as the interference check solution
10		("ICS"), is always analyzed at the beginning and end of each analytical run to demonstrate that common interferences do not affect the accuracy of compliance metal results;
11	6	
12	5.	Verification that the ICS sample(s) concentration is/are prepared in accordance with EPA Method 6010B, or currently approved California Environmental Laboratory Accreditation Program ("ELAP") method (e.g., "EPA Method 6010C");
13	6.	Twelve consecutive months of quality control charts, prepared from certified analytical
14 results, for ICS results for each complian results within the range of zero value plu	results, for ICS results for each compliance metal demonstrating the 95% confidence limit results within the range of zero value plus or minus ten percent of the corresponding UTS or within $\pm 20\%$ of the true value, as applicable;	
16	7.	Verification that all post-analysis data reporting procedures are documented in a written standard operating procedure;
17	8.	Verification that results within 10% of the corresponding UTS are verified by repeat
18 19		analysis or the method of standard additions, or the sample can be identified as a failure and the waste retreated;
20	9.	Verification that standard operating procedures for all methods used by the laboratory require alternate methods of analysis or independent reanalysis by outside laboratory be
21		required whenever method quality control criteria fail and cannot be corrected prior to reanalysis;
22	10.	Verification that each ICP operator, within six-months of job assignment, receives
23		instrument manufacturer training on how to operate the ICP instrument and either manufacturer or third-party training on how to identify and correct spectral interferences.
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	CA/FO I	Kettleman Hills Landfill Facility



I hereby certify that the original of the foregoing Consent Agreement and Final Order in the matter of Chemical Waste Management, Inc., has been filed with the Regional Hearing Clerk, Region IX, and that copies have been sent

by Certified Mail, Return Receipt Requested, to:

Robert E. Longo General Counsel – Western Group Waste Management, Inc. 7025 N. Scottsdale Rd., Suite 200 Scottsdale, AZ 85253

Certified Mail No. 7003 3110 0006 1998 1854

by Regular Mail to:

Bob Henry Chemical Waste Management, Inc. P.O. Box 471 35251 Old Skyline Road Kettleman City, CA 93239

by Hand Delivery to:

Letitia D. Moore Assistant Regional Counsel U.S. Environmental Protection Agency, Region IX 75 Hawthorne Street San Francisco, CA 94105

<u>S /23/11</u> Date

Bryan Goodwin Regional Hearing Clerk